TOWARDS A KNOWLEDGE-BASED CRIME PREVENTION.

The importance of understanding the causes of crime.

by

Professor Per-Olof Wikström University of Cambridge The problems of creating an effective crime prevention

Some experiences from studying and working with local crime prevention partnerships

MAJOR COMMON PITTFALLS

LACK OF A KNOWLEDGE-BASED FRAME OF REFERENCE URGENCY; "It has to happen today, or if not, at least tomorrow" A FOCUS ON ACTION RATHER THAN CONTENT LET A THOUSAND FLOWERS BLOOM **SPREADING RESOURCES THIN - TOO MANY PROJECTS TOO REACTIVE** NOT TARGETING FUNDAMENTAL CAUSES

THE MAIN ROLE OF PARTNERSHIPS SHOULD BE IMPLEMENTATION AND DELIVERY, NOT MAKING STRATEGIES AND ACTION PLANS

LOCAL RESIDENTS SHOULD HELP DEFINE THE PROBLEMS, NOT COME UP WITH THE SOLUTIONS.

The problem of creating an effective crime prevention

IS EVIDENCE-BASED CRIME PREVENTION THE SOLUTION?

There is an increasing acknowledgement of the importance of the evidence-base in crime prevention: **BUT DID WE FORGET ABOUT THE KNOWLEDGE-BASE?**

"assessing the existing knowledge on the effectiveness of crime prevention programs. It shows what works, what does not work and what is promising in preventing crime" (Sherman et al,2002)

Effect

Selection and design of crime Implementation **Evaluation** prevention Quality Duration Process measures Dosage

The first question in crime prevention should <u>not</u> be

What works?

but

How does it work?

Outline of the key steps in creating a knowledge-based crime prevention

1. WHAT ARE THE CAUSES OF CRIME?

Knowledge base (theory and key findings from empirical research into the patterns of crime) How does it work?

2. WHAT ARE THE KEY INTERVENTIONS that can reduce

crime by addressing the causes of crime? Evidence base (evaluations) What works?

3. WHAT IS THE BEST WAY TO ORGANISE CRIME PREVENTION NATIONALLY AND LOCALLY, to most effectively deliver these interventions?

Organisation and implementation (operations research).

4. WHAT ARE THE MOST EFFECTIVE WAYS TO FUND CRIME PREVENTION TO ACHIEVE THE STRATEGIC GOALS? The problem of establishing causes

IS A RISK FACTOR APPROACH TO CRIME PREVENTION THE SOLUTION?



Risk factors and the problem of causation.

"A major problem with the risk factor paradigm is to determine which risk factors are causes and which are merely markers or correlates with causes" (Farrington, 2000)

"Existing research tells us more about criminal potential than about how that potential become actuality of offending in any given situation" (Farrington, 2002)

"Little is known about the causal processes that intervene between risk factors and offending" (Farrington, 2003). The problem of which risk factors are causes

The importance of establishing causal mechanisms (processes)

To specify how the cause produce the effect

CAUSAL MECHANISMS

"In the natural sciences no event or process is regarded as having been satisfactorily understood unless its actual or possible mechanism has been unveiled." Bunge (1999)

"Any hypothesis that does not go on to specify how the effect of risk are carried forward (either through changes in the organism or changes in the interaction between the organism and the environment) falls short." Rutter (2003) What are the causes of crime?

Individual, Setting, Situation and Action

Unit

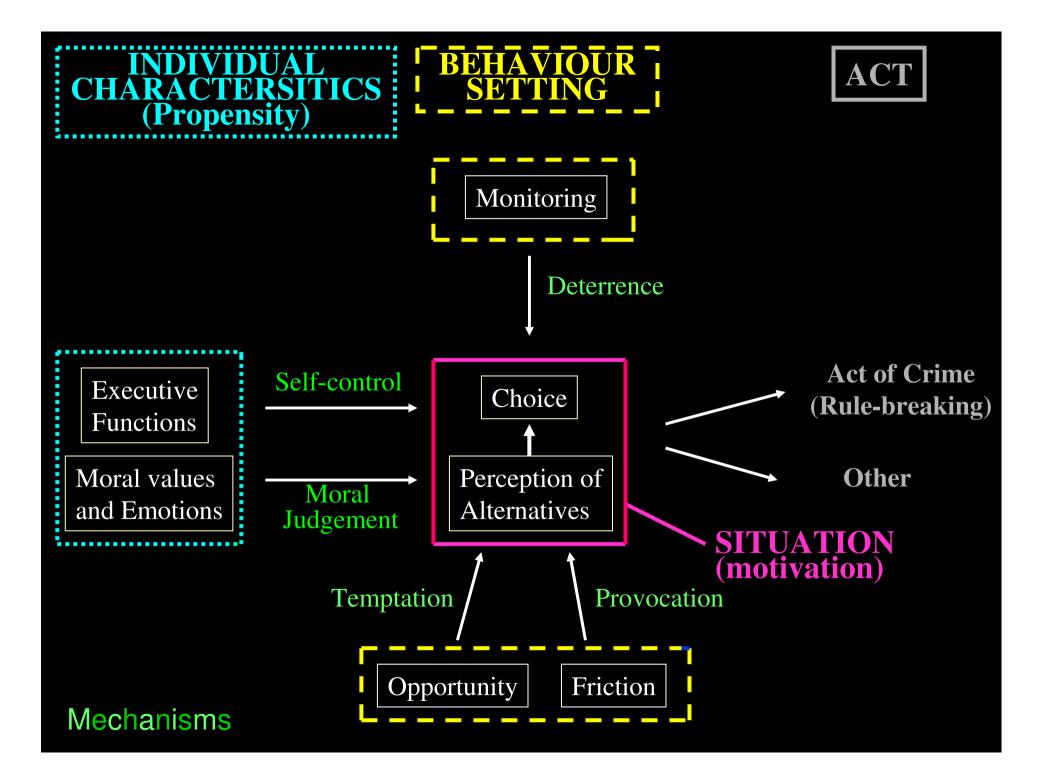
- Individual Body, biological and psychological make-up, experiences, agency (powers to make things happen intentionally)
- Setting Part of environment to which the individual are directly exposed and reacts to; configuration of objects, persons and events accessible to the individual through his or her senses.
- Situation Perception of alternatives and process of choice (as a result of the individuals intersection with a particular setting).

Action Behaviour (acts) under the person's guidance.

ARGUMENT

Peoples' acts (and hence also their criminal acts) are ultimately a consequence of how they see their alternatives (react to the environment) and make their choices (judgements, deliberations).

Individual factors and environmental factors may be regarded as causes (or part causes) of crime to the degree that they can be shown to influence peoples' perception of alternatives and the process of choice relevant to their engagement in acts of crime.



Cause of crime and crime prevention

BASIC ARGUMENT

Effective crime prevention are likely to be those measures that ultimately successfully targets the following causal mechanisms:

Moral Judgements

Self-Control

Temptations Provocations Deterrence The importance of the interaction between individuals' and their environment

Offending Prevalence by Risk-Protective Score for Males and Females

110

100

Almost All Youths With a High Risk Score Offend, While Almost None With a High Protective Score Offend

The Relationship Between Risk and Protective Scores and the Prevalence of Offending Holds for Both Males and Females

THE PETERBOROUGH

YOUTH STUDY

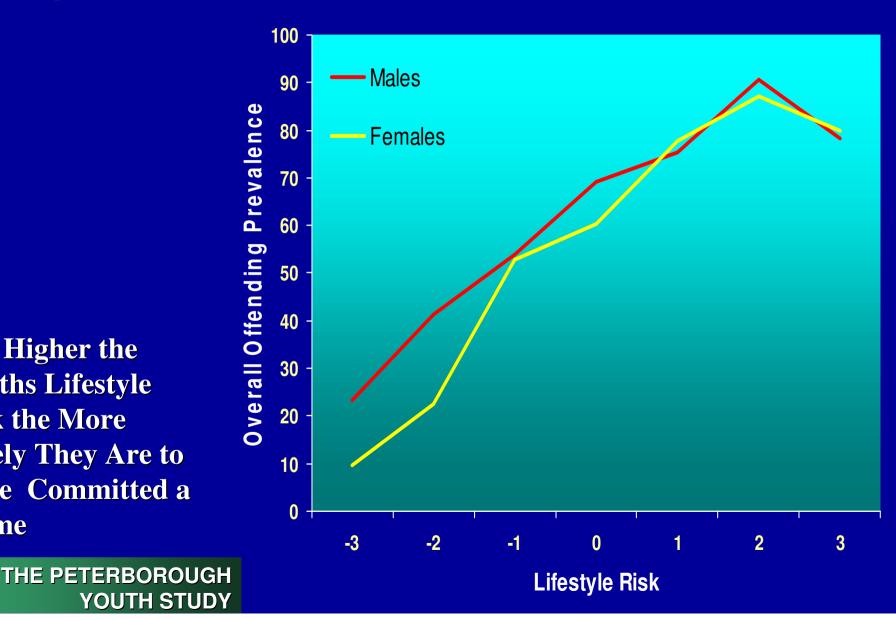
Females 90 80 Offending Prevalence 70 60 50 40 30 20 10 0 5 3 **Risk - Protective Score**

6

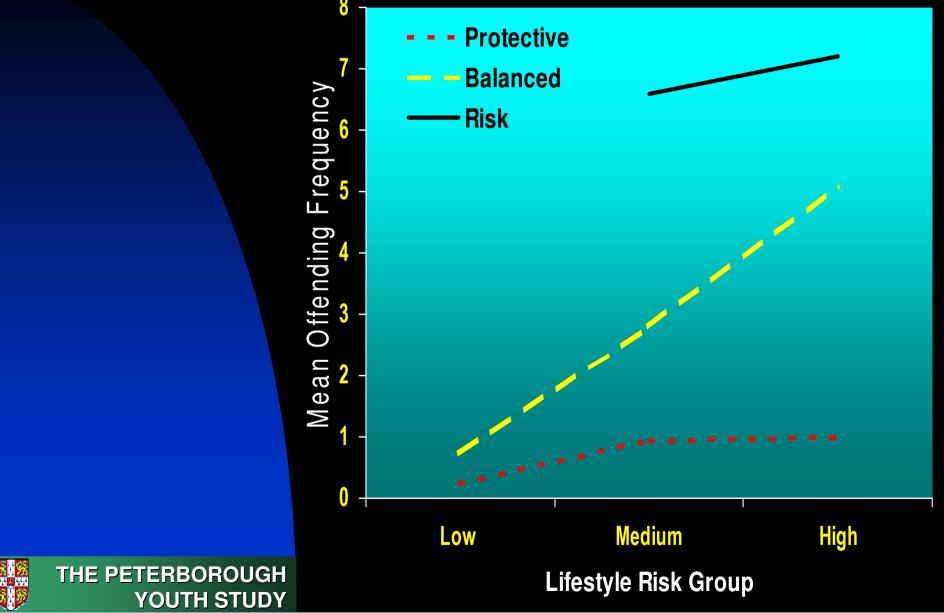
Males

Offending Prevalence by Lifestyle Risk Group and Gender

The Higher the **Youths Lifestyle Risk the More** Likely They Are to Have Committed a Crime



Life-Style Risk and Risk-Protective Score Interactions: Overall Offending Frequency



Interpretation of Adolescent Offender Categories

Risk-Protective Group	Lifestyle Risk	Interpretation
Risk	Little Additional Influence	Propensity Induced
Balanced	Strong Influence on Frequency of Offending	Lifestyle Dependent
Protective	Influence on Occasional Aggressive Crime	Situationally Limited
THE PETERBOROUGH YOUTH STUDY		

KEY QUESTIONS

Why would this intervention prevent crime?

For whom would this measure prevent crime?

and in what context?

The importance of having a developmental perspective

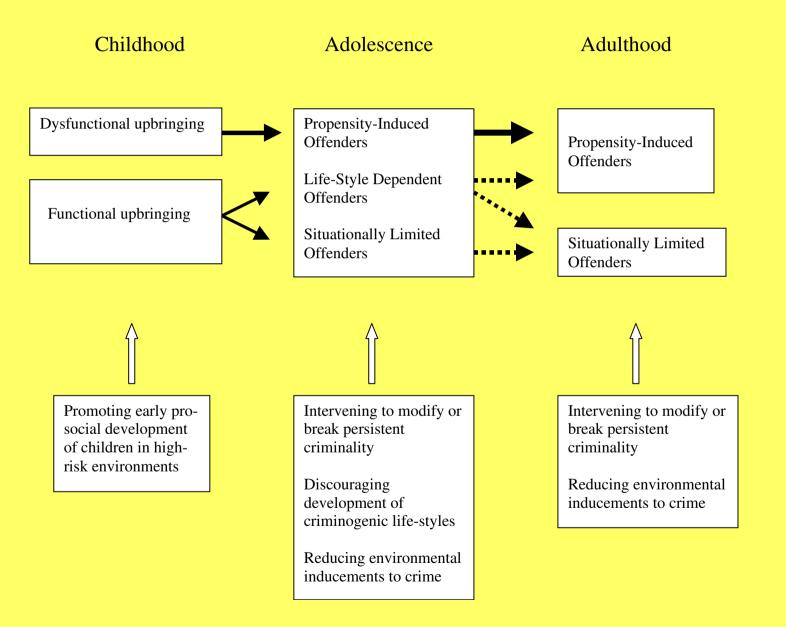
SUGGESTED STRATEGIC GOALS

REDUCING SERIOUS OFFENDING BY

- 1. Promoting early pro-social development of children in high-risk environments to reduce the risk of later sustained careers of criminal involvement.
- 2. Intervening to modify or break criminogenic cognitive and behavioural patterns of already persistently criminally active individuals.

REDUCING "EVERYDAY OFFENDING" BY

- 3. Discouraging the development of criminogenic life-styles.
- 4. Reducing environmental inducements to crime.



Tentative outline of links between strategic goals and local interventions P-O Wikström May 2004 Target Target Develop- Key Local Key Types of Specific Strategic Goal Interventions Programmes* Context mental Phase Actors **Reducing serious offending by** A. Promoting early pro-social Disadvantaged Family Home visits/parenting programmes Prenatal, development of children in neighbourhoods Childhood Child social skills (cognitive and Day-care high-risk environments to Primary school behavioural) programmes Dysfunctional reduce the risk of later life Health care families Psychiatric care (parents) Alcohol and drug treatment (parents) sustained careers of criminal Social welfare Psychiatric care (child) involvement. Truancy and bullying programmes Early identification of dysfunctional families Criminal justice Multisystemic therapy programmes B. Intervening to modify or Dysfunctional Adolescence. break criminogenic cognitive individuals Young adult-Social welfare and behavioural patterns of hood Health care already persistently criminally active individuals. Reducing everyday offending by Parent information programmes C. Discouraging the Functional Late child-Family development of adolescent Teachers information programmes Secondary families hood. criminogenic life-styles. Parent-teachers programmes Adolescence school After-school pro-social activities Police Local programmes Bullying and truancy programmes Authority Alcohol and drug consumption Community programmes Youth gang and recruiter programmes D. Reducing environmental Police Situational techniques Crime Adolescence inducements to crime. of crime prevention hot-spots Adulthood. Private companies Local authority Private households

* Preferably evidence-based.

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2. WHAT ARE THE KEY INTERVENTIONS that can reduce crime by addressing the causes of crime? Evidence base (evaluations)

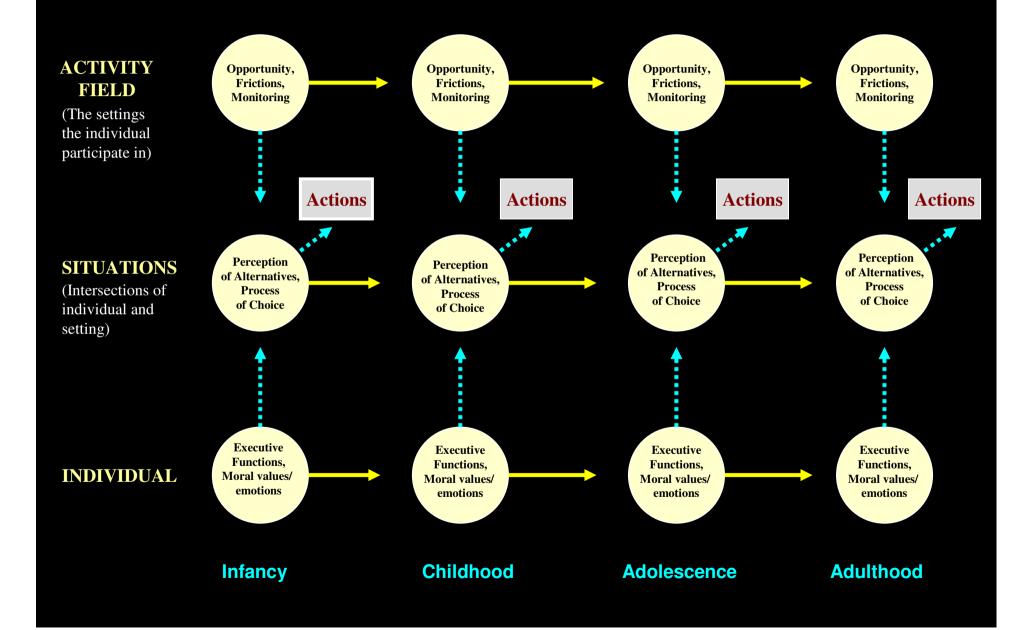
3. WHAT IS THE BEST WAY TO ORGANISE CRIME PREVENTION, NATIONALLY AND LOCALLY, to most effectively deliver these interventions?

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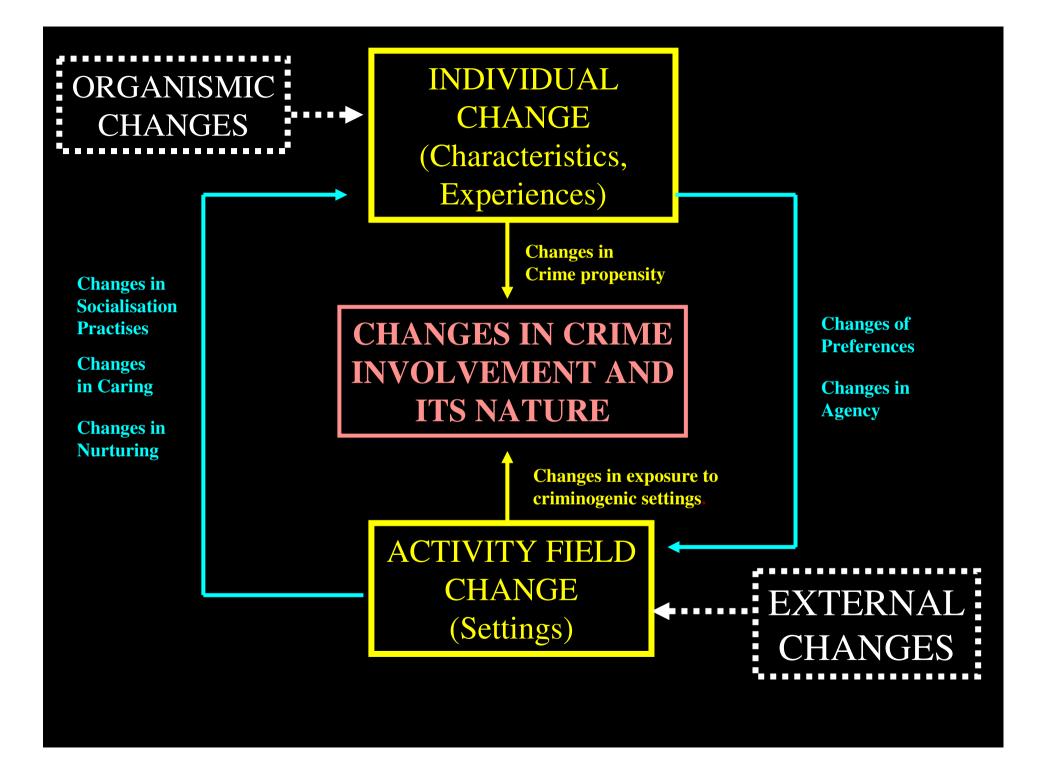
4. WHAT ARE THE MOST EFFECTIVE WAYS TO FUND CRIME PREVENTION TO ACHIEVE THE STRATEGIC GOALS?

THE END

= Development/Stability and Change Mechanisms
= Influence/Situational Mechanisms



HOW TO START TO SORT AMONG ALL SUGGESTED **CRIME PREVENTION MEASURES**



Individuals engagement in acts of crime is ultimately a question of their Moral judgements and Self-control as applied to the **Temptations** and **Provocations** and The Risk of Punishment they perceive in the setting in which they take part Self-control only comes into play when an individual considers an act of crime

Moral judgements are made, and self-control is exercised in a setting in response to temptations and provocations and the risk of punishment.

Problems of Crime Prevention

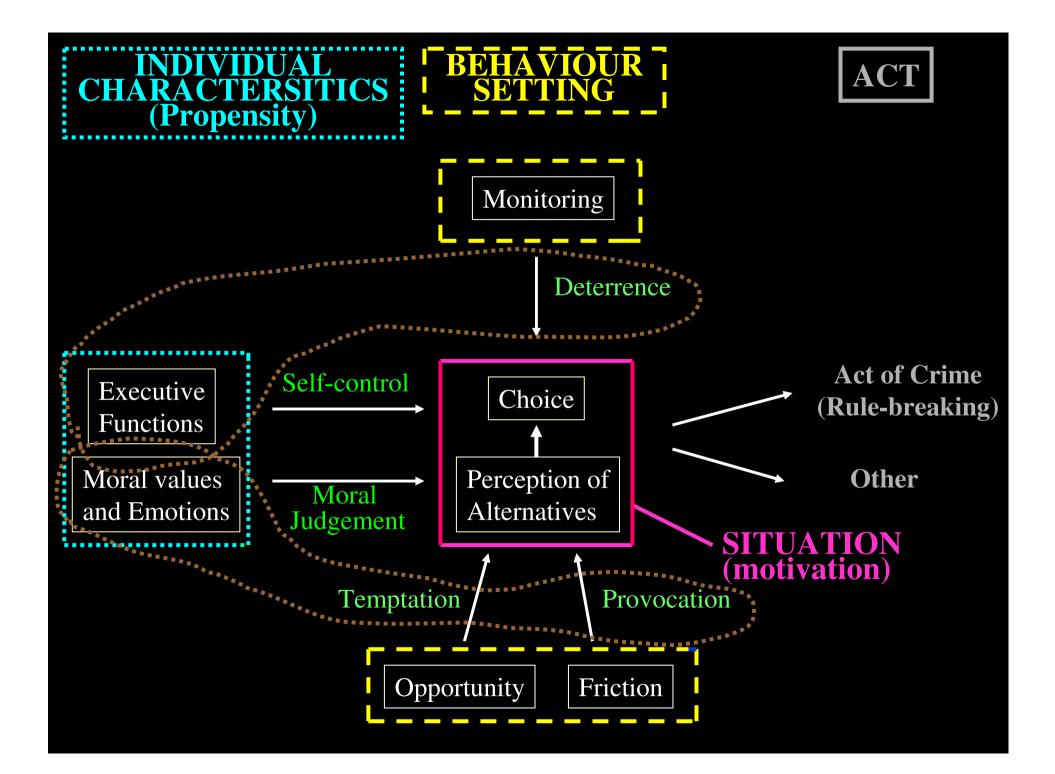
"One finds it difficult to imagine that advances in modern medical practise would have been achieved were every local practitioner to have been a problem solver with his or her patients. Nor would the advances in public health have been achieved with a myriad of untested programs lacking sound causal inference of how to produce the effects"

> Albert J. Reiss Jnr Professor Emeritus Yale University

Problems of Crime Prevention

"Most interventions to prevent crime are based on untested ideas rather than upon systematic basic or applied science research demonstrating the interventions produce the intended effects and that they are cost-effective. They are rarely conceived and implemented by scientists or specialists in human and organizational engineering. Rather, they are conceived and initiated by administrators and practitioners of private organizations and government agencies who base them on their assumptions about what cause crime, what interventions will affect those causes, and how to organize and implement the intervention"

> Albert J. Reiss Jnr Professor Emeritus Yale University



Some key concepts in crime prevention

What is Crime?

What is Prevention?

What is Crime Prevention?

Human beings are rule-following agents Moral rules are rules that stipulates what is right or wrong to do (or not to do) Criminal law is a set of moral rules, but not all moral rules are criminal laws What distinguish a law from a moral rule is mainly the formal sanction that is associated with a breach of the rule **CRIME** is an act breaking a moral rule defined in law.

There is a close link between the concept of prevention and the concept of causation

Prevention is to stop something from happening that else would have happened.

Prevention is an intervention

that removes the cause

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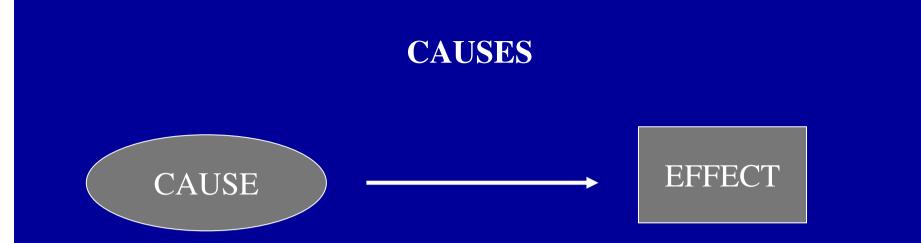
that change or modify the relationship between two events so they are no longer causally related Preventing a crime is to successfully intervene and stop an individual from breaking a moral rule (defined in law) that he or she else would have committed.

Crime prevention is interventions that successfully hinder the breaking of a moral rule (defined in law) that else would have occurred.

QUESTIONS

Why do individuals' break moral rules (defined in the law)?

How do we prevent individuals' from breaking moral rules (defined in the law)?



Correlation Time-ordering (directional) Mechanism

An effective way to test a potential cause is by studying the effect of <u>manipulating</u> the cause, for example by an intervention aimed to remove the cause or modify or change the relationship between (the mechanism linking) the cause and the effect . Interventions to prevent crime may be regarded as testing theories of causal relationships.

Prevention is theory testing

Avoid tool-kits - integrated strategies.

To what extent is motivation situationalTo what extent is engagement propensity driven

Creating habitsBreaking habitsInfluence choices

Focus on fewer but more well-resourced (and designed!) evaluations
Focus on fewer but more well-grounded measures (knowledge based)